SECURE
ELECTRONIC VOTING

Advances in Information Security

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ELECTRONIC VOTING

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Preface

Elections, referenda and polls are critical processes and tools for the appropriate operation of a modern democracy. Not only do they provide the means for the transfer of power from the citizens to their representatives, but they also support citizen's trust and confidence in government and democracy, provided they are functioning as required and designed.

Although election systems were usually the focus of attention of mainly the politicians and the election officials, the case of Florida (US Presidential election 2000) attracted international attention, especially on how elections are administered. Since then, the capabilities and the limitations of electronic voting systems have come to the center of attention. Electronic election systems are, nowadays and in several countries, under intense scrutiny by policy makers, social scientists, computer and network engineers, and activist groups. The issues are whether more reliable, user-friendly and less costly voting systems should be developed, what are the essential legal and constitutional requirements that should be met and how these systems would stimulate citizen participation in the elections. The discussions on these issues have not reached an end; instead, a long lasting and interesting debate is still ongoing.

Citizen's participation is a major aspect of a democratic system. Nowadays the number of citizens who participate in the elections decreases every year. Because of this, among other reasons lately, there has been a growing interest in online voting or voting over the Internet (electronic voting). Electronic voting is seen as a means to make voting more convenient to the average citizen, thus increasing participation. In the beginning, electronic voting was considered as a simple extension of Internet applications from commerce to government. This approach is, however, incorrect, since election systems must meet certain high standards with regards to security, privacy, etc. Thus, electronic voting is far more challenging, in terms of requirements, than most e-commerce applications. On the other hand, although the democratic process requires and warrants a high level of security, the implemented security measures should not be cumbersome to the voters, otherwise participation may be discouraged.

Recent reports (e.g. CalTech-MIT Report, California Internet Voting Task Force, IPI National Workshop on Internet Voting, European Union IST Projects, etc.) describe the capabilities of e-voting systems, and at the same time identify their limitations, the risks and vulnerabilities they are exposed to, as well as the social concerns such systems give birth to. For example, the

possibility of malicious software attacks against computers used for electronic voting cannot be ignored. Such an attack could result in a denial of service, in the submission of software-altered ballots, etc. Some reports argue that despite these challenges, it is technologically feasible to build an electronic voting system that is at least as secure from vote tampering as the current absentee ballot schemes. In any case, most experts in the field agree that an appropriate balance between security, accessibility and ease-of-use must be achieved before an electronic voting system is deployed.

According to recent reports, e-voting systems can be generically grouped into three general categories: Poll, Info-kiosk, and Remote. The means used for their grouping is the location where the ballot is cast. The location leads to the identification of the social concerns and the risks and vulnerabilities, which are associated with each group. Poll voting (e-polling) seems to be more convenient and efficient than traditional voting systems, because the voters can cast their ballots from any location, and the tallying process is fast and valid. Provided that the election officials can control the voting platform and the physical environment, effective management of the inherent security risks seems feasible. In Info-kiosk schemes (i-voting), voting machines are located away from traditional polling places. The i-voting platform and physical installation should be under the control of election officials and should also be appropriately monitored in order to meet security and privacy requirements and to prevent intervention (e.g. coercion). I-voting computers are exposed to more risks than poll systems are.

It is arguable whether all risks and vulnerabilities can be faced with through existing or emerging security technologies. Remote Internet voting (r-voting) provides the voters with convenience and ease-of-access, by enabling them to cast ballots from any Internet accessible location. R-voting offers significant benefits but it also poses substantial security risks and other social concerns. Without official control of the r-voting platform and the physical environment, there are several known ways for one to intervene and alter the election results. Current and emerging technologies seem, for the time being, inadequate to address the inherent risks.

This volume addresses the capabilities and limitations and the trends and perspectives of e-voting technologies, with a particular emphasis on security and privacy issues. It also discusses the feasibility of the different forms of electronic voting, from both the technical and social science perspectives. Finally, it discusses whether electronic voting is to be viable in the foreseeable future, and - if yes - under what conditions.

The volume is divided into three parts. The first part introduces the reader to the current electronic voting scene. The second part refers to the trends and perspectives in this field, worldwide. Finally, the third part provides the

reader with state-of-the-art research results, focusing on the capabilities and limitations of the existing and emerging electronic voting technologies.

Part I addresses the current status in the electronic voting arena. It includes four papers, and its aim is twofold; first, to provide the reader with an extensive introduction to the emerging electronic voting scene; second, to describe the generic requirements for the electronic voting systems. *Jones* provides an evaluation of the existing voting technologies, considering them as part of a larger social and legal system. *Cranor* discusses the search of the perfect voting technology. After a thorough analysis, she argues that there might be partial answers to this problem but an appropriate solution is still pending. *Mercuri and Neumann*, after referring to the risks that pertain to system design, misuse, and sociological factors, describe the difficulties in validating fully computerized election equipment, and express their concerns for Internet-based systems. *Mitrou, Gritzalis, Katsikas and Quirchmayr* review the legal and constitutional needs, and identify and describe the reflecting technical requirements that a voting system should comply with.

Part II refers to the trends and perspectives in the electronic voting world. It includes three papers, which address existing and emerging methodologies for the development of secure electronic voting systems. *Burmester and Magkos* overview the main electronic voting schemes, assess their security and practicality, analyze the security risks and discuss methods to minimize them. *Damgård, Groth and Salomonsen* describe the theory and discuss various issues regarding the security of an online voting scheme, based on homomorphic encryption. *Lambrinoudakis, Gritzalis, Tsoumas, Karyda and Ikonomopoulos*, after presenting the security requirements and the system-wide properties that an electronic voting system is expected to fulfill, provide an overview of the existing voting protocols and a brief analysis of their characteristics.

Part III includes seven papers; it addresses electronic voting systems capabilities and limitations, and provides the reader with a series of answers on how to cope with the issues appearing during the development of secure electronic voting systems. *Saltman* discusses the auditability and voter confidence issues in direct-recording voting systems. *Kiayias and Yung* present a robust verifiable non-interactive zero-sharing voting utility, which enables a set of voters to protect the privacy of their votes, even in settings where all authorities may be dishonest and try to violate a voter's privacy. *Peralta* provides the readers with arguments for and against deploying electronic voting technology; he concludes that a multidisciplinary effort is essential to build, deploy, and evaluate the new technology. *Gerck* describes the Distributed Voting System, an Internet voting system using mesh networks to implement a protocol offering privacy, security and auditing, with receipt-freeness and universal verifiability. *Treschel, Mendez and Kies* describe and

discuss - from a social scientist's point of view - the Canton of Geneva (Switzerland) pilot project on remote voting via the Internet. Digital divide, desirability and user friendliness are issues, which are discussed and comment upon. *Bruschi, Poletti and Rosti* describe how a Public Key Infrastructure may be used in electronic voting, with an eye towards performance issues and in particular in the case of disaster recovery. The book concludes with a paper authored by *Chaum*, which focuses on untraceable electronic mail, return addresses, and digital pseudonyms; the paper appeared for the first time (in *Com. of the ACM*) more than 20 years ago and it is considered a breakthrough in the field.

In summary, the volume provides researchers, legal experts, public policy makers, and practitioners with an in-depth review on secure electronic voting trends and perspectives, capabilities and limitations. In particular, practitioners, researchers, and legal experts can benefit from the data protection and privacy papers, in addition to the state-of-the-art research results, which are also described and commented upon. Public policy makers, election organizers and social scientists can gain insight from the analysis of the socio-technical context of the electronic voting systems and technologies.

Several distinguished experts in the field of IT security or electronic voting accepted my invitation and prepared valuable contributions. Kluwer Academic Publishers accepted my proposal and gave me the opportunity to serve as the editor of this volume. S. Lagerstrom-Fife - my publishing editor - was always ready to help, when I needed her advice and guidance. S. Jajodia, the Consulting Editor of the *Advances in Information Security* Series, offered me his generous encouragement and continuous support. My wife and our daughters provided me with their strongest support and understanding - as always. Thank you all, folks!

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